

General Assembly

Raised Bill No. 6978

January Session, 2005

LCO No. **4998**

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Referred to Committee on Judiciary

Introduced by: (JUD)

AN ACT CONCERNING ALTERNATIVES TO INCARCERATION, DIVERSION PROGRAMS AND COMMUNITY-BASED SERVICES FOR FEMALE CHILDREN IN THE JUVENILE JUSTICE SYSTEM.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Section 46b-120 of the general statutes is repealed and the
- 2 following is substituted in lieu thereof (*Effective October 1, 2007*):
- The terms used in this chapter shall, in its interpretation and in the
- 4 interpretation of other statutes, be defined as follows: (1) "Child"
- 5 means any person under sixteen years of age and, for purposes of
- 6 delinquency matters, "child" means any person (A) under sixteen years
- 7 of age, or (B) sixteen years of age or older who, prior to attaining
- 8 sixteen years of age, has violated any federal or state law or municipal
- 9 or local ordinance, other than an ordinance regulating behavior of a
- 10 child in a family with service needs, and, subsequent to attaining
- 11 sixteen years of age, violates any order of the Superior Court or any
- 12 condition of probation ordered by the Superior Court with respect to
- 13 such delinquency proceeding; (2) "youth" means any person sixteen or
- seventeen years of age; (3) "youth in crisis" means any youth who,
- 15 within the last two years, (A) has without just cause run away from the

parental home or other properly authorized and lawful place of abode, 16 17 (B) is beyond the control of the youth's parents, guardian or other 18 custodian, or (C) has four unexcused absences from school in any one 19 month or ten unexcused absences in any school year; (4) "abused" 20 means that a child or youth (A) has been inflicted with physical injury 21 or injuries other than by accidental means, or (B) has injuries that are at 22 variance with the history given of them, or (C) is in a condition that is 23 the result of maltreatment such as, but not limited to, malnutrition, 24 sexual molestation or exploitation, deprivation of necessities, 25 emotional maltreatment or cruel punishment; (5) a child may be found 26 "mentally deficient" who, by reason of a deficiency of intelligence that 27 has existed from birth or from early age, requires, or will require, for 28 his protection or for the protection of others, special care, supervision 29 and control; (6) a child may be convicted as "delinquent" who has 30 violated (A) any federal or state law or municipal or local ordinance, 31 other than an ordinance regulating behavior of a child in a family with 32 service needs, (B) any order of the Superior Court, except as provided in subsection (b) of section 46b-148, as amended by this act, or (C) 33 34 conditions of probation as ordered by the court; (7) a child or youth 35 may be found "dependent" whose home is a suitable one for the child 36 or youth, save for the financial inability of the child's or youth's 37 parents, parent [,] or guardian, or other person maintaining such 38 home, to provide the specialized care the condition of the child or 39 youth requires; (8) "family with service needs" means a family that 40 includes a child who (A) has without just cause run away from the 41 parental home or other properly authorized and lawful place of abode, 42 (B) is beyond the control of the child's parent, parents, guardian or 43 other custodian, (C) has engaged in indecent or immoral conduct, (D) 44 is a truant or habitual truant or who, while in school, has been 45 continuously and overtly defiant of school rules and regulations, or (E) 46 is thirteen years of age or older and has engaged in sexual intercourse 47 with another person and such other person is thirteen years of age or older and not more than two years older or younger than such child; 49 (9) a child or youth may be found "neglected" who (A) has been

50 abandoned, or (B) is being denied proper care and attention, 51 physically, educationally, emotionally or morally, or (C) is being 52 permitted to live under conditions, circumstances or associations 53 injurious to the well-being of the child or youth, or (D) has been 54 abused; (10) a child or youth may be found "uncared for" who is 55 homeless or whose home cannot provide the specialized care that the 56 physical, emotional or mental condition of the child requires. For the 57 purposes of this section, the treatment of any child by an accredited 58 Christian Science practitioner, in lieu of treatment by a licensed 59 practitioner of the healing arts, shall not of itself constitute neglect or 60 maltreatment; (11) "delinquent act" means the violation of any federal 61 or state law or municipal or local ordinance, other than an ordinance 62 regulating the behavior of a child in a family with service needs, or the 63 violation of any order of the Superior Court; (12) "serious juvenile 64 offense" means (A) the violation [by a child] of, including attempt or 65 conspiracy to violate, [sections] section 21a-277, 21a-278, 29-33, 29-34, 66 29-35, 53-21, 53-80a, 53-202b, 53-202c, 53-390 to 53-392, inclusive, 67 53a-54a to 53a-57, inclusive, 53a-59 to 53a-60c, inclusive, 53a-70 to 68 53a-71, inclusive, 53a-72b, 53a-86, 53a-92 to 53a-94a, inclusive, 53a-95, 69 53a-101, 53a-102a, 53a-103a [,] or 53a-111 to 53a-113, inclusive, 70 subdivision (1) of subsection (a) of section 53a-122, subdivision (3) of 71 subsection (a) of section 53a-123, section 53a-134, 53a-135, 53a-136a, 72 53a-166 [,] or 53a-167c, subsection (a) of section 53a-174, or section 73 53a-196a, 53a-211, 53a-212, 53a-216 or 53a-217b, by a child, or (B) 74 running away, without just cause, from any secure placement other 75 than home while referred as a delinquent child to the Court Support 76 Services Division or committed as a delinquent child to the 77 Commissioner of Children and Families for a serious juvenile offense; 78 (13) "serious juvenile offender" means any child convicted as 79 delinquent for commission of a serious juvenile offense; (14) "serious 80 juvenile repeat offender" means any child charged with the 81 commission of any felony if such child has previously been convicted 82 delinquent at any age for two violations of any provision of title 21a, 83 29, 53 or 53a that is designated as a felony; (15) "alcohol-dependent

84 child" means any child who has a psychoactive substance dependence 85 on alcohol as that condition is defined in the most recent edition of the 86 American Psychiatric Association's "Diagnostic and Statistical Manual 87 of Mental Disorders"; and (16) "drug-dependent child" means any 88 child who has a psychoactive substance dependence on drugs as that 89 condition is defined in the most recent edition of the American 90 Psychiatric Association's "Diagnostic and Statistical Manual of Mental 91 Disorders". No child shall be classified as drug dependent who is 92 dependent (A) upon a morphine-type substance as an incident to 93 current medical treatment of a demonstrable physical disorder other 94 than drug dependence, or (B) upon amphetamine-type, ataractic, 95 barbiturate-type, hallucinogenic or other stimulant and depressant 96 substances as an incident to current medical treatment of a 97 demonstrable physical or psychological disorder, or both, other than 98 drug dependence.

Sec. 2. Section 46b-148 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):

[When] (a) Except as provided in subsection (b) of this section, when a child whose family has been adjudicated as a family with service needs in accordance with section 46b-149, as amended by this act, violates any valid order which regulates future conduct of the child made by the court following such an adjudication, a probation officer, on receipt of a complaint setting forth facts alleging such a violation, or on his own motion on the basis of his knowledge of such a violation, may file a petition with the court alleging that the child has committed a delinquent act by reason of having violated a valid court order and setting forth the facts claimed to constitute such a violation. Such child may be processed as any other delinquent child under this chapter, except that: (1) [such] Such child shall not be held [in detention] prior to a hearing on such petition for more than seventytwo hours, excluding Saturdays, Sundays and holidays; [and] (2) in entering any order that directs or authorizes placement in a facility under the auspices of the Court Support Services Division or

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commitment to the Department of Children and Families, the judge shall make a determination that there is no less restrictive alternative appropriate to the needs of the child and the community; and (3) any such holding, placement or commitment of the child (A) shall be in a secure residential facility or group home that is gender specific, as necessary, to comprehensively address the unique needs of a targeted gender group and is staffed and operated twenty-four hours a day, seven days a week, and (B) shall not be in a juvenile detention center.

- (b) Notwithstanding any provision of this chapter, no female child whose family has been adjudicated as a family with service needs in accordance with section 46b-149, as amended by this act, may be processed as a delinquent child or be convicted as delinquent solely for the violation of a valid order which regulates future conduct of such female child made by the court following such an adjudication.
- Sec. 3. Subsection (h) of section 46b-149 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2007*):
 - (h) If the court finds, based on clear and convincing evidence, that the family of a child is a family with service needs, the court may, in addition to issuing any orders under section 46b-121, (1) refer the child to the Department of Children and Families for any voluntary services provided by said department or, if the family is a family with service needs solely as a result of a finding that a child is a truant or habitual truant, to the authorities of the local or regional school district or private school for services provided by such school district or such school, which services may include summer school, or to community agencies providing child and family services; (2) commit [that] the child to the care and custody of the Commissioner of Children and Families for an indefinite period not to exceed eighteen months, provided any such commitment shall be in a secure residential facility or group home that is gender specific, as necessary, to comprehensively address the unique needs of a targeted gender group

and is staffed and operated twenty-four hours a day, seven days a week; (3) order the child to remain in his own home or in the custody of a relative or any other suitable person (A) subject to the supervision of a probation officer, or (B) in the case of a family which is a family with service needs solely as a result of a finding that a child is a truant or habitual truant, subject to the supervision of a probation officer and the authorities of the local or regional school district or private school; or (4) if the family is a family with service needs as a result of the child engaging in sexual intercourse with another person and such other person is thirteen years of age or older and not more than two years older or younger than such child, (A) refer the child to a youth service bureau or other appropriate service agency for participation in a program such as a teen pregnancy program or a sexually transmitted disease program, and (B) require such child to perform community service such as service in a hospital, an AIDS prevention program or an obstetrical and gynecological program. If the court issues any order which regulates future conduct of the child, parent or guardian, the child, parent or guardian, shall receive adequate and fair warning of the consequences of violation of the order at the time it is issued, and such warning shall be provided to the child, parent or guardian, to his attorney and to his legal guardian in writing and shall be reflected in the court record and proceedings.

Sec. 4. (NEW) (Effective October 1, 2007) The Court Support Services Division, in collaboration with the Department of Children and Families, shall ensure that a continuum of community-based programs and services are available for female children involved in the juvenile justice system, including, but not limited to: (1) Community service programs; (2) graduated sanctions; (3) mediation; (4) family therapy; (5) adolescent substance abuse intervention; (6) intensive in-home child and psychiatric services; (7) community advocates or case managers to act as advocates for access to community services; (8) school-based educational services; (9) group homes for such female children that shall have at least four but not more than six residential beds; and (10) at least three emergency respite homes for runaway or

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truant female children who are not within the jurisdiction of the superior court for juvenile matters or under the supervision of the Commissioner of Children and Families that shall have not fewer than six residential beds and shall provide access to comprehensive community-based services. The programs and services provided under this section shall be gender specific, as necessary, to comprehensively address the unique needs of a targeted gender group and shall include a counseling component that considers the family and other relationships of such female children and the effect of such relationships on behavior, and the psychological consequences of the various types of trauma suffered by such female children.

Sec. 5. (NEW) (Effective from passage) There shall be a commission to oversee the development and implementation of the community-based programs and services for female children involved in the juvenile justice system as provided in section 4 of this act. The commission shall consist of the following members: (1) One member appointed by the speaker of the House of Representatives; (2) one member appointed by the president pro tempore of the Senate; (3) one member appointed by the majority leader of the House of Representatives; (4) one member appointed by the majority leader of the Senate; (5) one member appointed by the minority leader of the House of Representatives; (6) one member appointed by the minority leader of the Senate; (7) the Chief Court Administrator, or the Chief Court Administrator's designee, and (8) the Commissioner of Children and Families, or the commissioner's designee. All appointments to the commission shall be made not later than thirty days after the effective date of this section. The term of each member appointed under subdivisions (1) to (6), inclusive, of this section shall be coterminous with the term of the appointing authority, and any vacancy shall be filled by the appointing authority. The speaker of the House of Representatives and the president pro tempore of the Senate shall select the chairpersons of the commission from among the members of the commission. Such chairpersons shall schedule the first meeting of the commission, which shall be held not later than sixty days after the effective date of this

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section. Not later than February 1, 2006, the commission shall submit a report to the Governor and the General Assembly, in accordance with section 11-4a of the general statutes, concerning the commission's recommendations for the development and implementation of, and the budgeting of funds for, such programs and services.

Sec. 6. (Effective July 1, 2005) The Department of Children and Families shall establish in Middlesex County a safe harbor respite home that shall be known as "Makalya's House". Said respite home shall be a secure placement resource for adolescent females between the ages of fourteen and sixteen years who have been referred to said respite home by local police or school officials because they are beyond the control of their parents, guardians or other custodians or have run away from the parental home or another properly authorized and lawful place of abode, but who are not within the jurisdiction of the superior court for juvenile matters or under the supervision of the Commissioner of Children and Families. Said respite home shall have not fewer than six residential beds and shall be staffed and operated twenty-four hours a day, seven days a week. Residents of said respite home shall be provided substance abuse treatment and counseling, educational programs, mental health services and other related services as needed.

This act shall take effect as follows and shall amend the following sections:		
Section 1	October 1, 2007	46b-120
Sec. 2	October 1, 2007	46b-148
Sec. 3	October 1, 2007	46b-149(h)
Sec. 4	October 1, 2007	New section
Sec. 5	from passage	New section
Sec. 6	July 1, 2005	New section

Statement of Purpose:

To provide that no female child whose family has been adjudicated as a family with service needs may be processed as a delinquent child or be convicted as delinquent solely for the violation of a court order

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which regulates future conduct of such female child, to require that a family with service needs child who violates such an order be referred to a gender specific, secure residential facility or group home and not a juvenile detention center, to provide for a continuum of community-based programs and services to be available for female children involved in the juvenile justice system, to establish a commission to oversee the implementation of such programs and services, and to establish a respite home for runaway and beyond control adolescent females to be known as "Makalya's House".

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]